

REPUBLIC



OF CYPRUS

3 of 1991  
98(I) of 1994  
101(I) of 1995  
1(I) of 2000  
36(I) of 2004.

**THE COMMISSIONER FOR  
ADMINISTRATION LAWS 1991 TO 2004**  
*(English translation and consolidation)*

**Office of the Law Commissioner**

**Nicosia**

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## CONTENTS

	Page
Important legal notice .....	5
The Commissioner for Administration Laws, 1991 to 2004 (Consolidation in English) .....	7



## **IMPORTANT LEGAL NOTICE**

### **Disclaimer**

The present edition of the Office of the Law Commissioner is a translation into English and a consolidation of the Commissioner for Administration Law, 1991 (L.3/1991), incorporating the amendments made by laws enacted up to 1<sup>st</sup> February, 2007, i.e. Laws 98(I) of 1994, 101(I) of 1995, 1(I) of 2000, and 36(I) of 2004.

The present edition, however, is not a consolidation in the true sense of the word, in that no renumbering of sections has been made and the procedure provided for by the Official Languages of the Republic Laws, 1988 to 1997 (L. 67/88, as amended) has not been applied, so as to constitute the authentic text of the Law by virtue of subsection (3) of section 4 of L. 67/88.

This consolidation may be useful in practice, but it does not replace the initial text of the Laws. Authentic are only the texts of laws printed in the Official Gazette of the Republic of Cyprus.

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**Number 3 of 1991**

**A LAW TO AMEND AND CONSOLIDATE THE  
COMMISSIONER FOR ADMINISTRATION LAW**

The House of Representatives enacts as follows:

1. This Law may be cited as the Commissioner for Administration Laws, 1991 to 2004.

Short title.  
3 of 1991  
98(I) of 1994  
101(I) of 1995  
1(I) of 2000  
36(I) of 2004.

2. In this Law, unless the context otherwise requires: Interpretation.

“action” includes an omission;

“Commissioner” means the person appointed as Commissioner for Administration in accordance with section 3;

“local authority” means a municipal council, community council and defined area board and includes a sewage board and waterboard;

2(b) of 101 (I) of 1995.  
2 of 1(I) of 2000.

“officer” means a person who holds a post or office in any service, on a permanent or temporary basis, or as a deputy or on a contractual basis;

“President” means the President of the Republic;

“service” means the Public Service which is accountable to the Republic and every local authority and includes the Public Education Service, the Police, the Army and the National Guard and any public corporation which is established under the law in the public interest, in so far as its administration is under the control of the Republic, but does not include-

2(a) of 101 (I) of 1995.

- (a) The President of the Republic, the House of Representatives, the Council of Ministers, the Supreme Court and any other Court of Law;
- (b) The Attorney-General, the Auditor-General, the Governor of the Central Bank and the Public Service Commission in relation to actions concerning the exercise of their functions which are prescribed by the Constitution;
- (c) a Minister in relation to actions concerning-

- (i) matters of general governmental policy;
- (ii) his activities as a member of the Council of Ministers.

**3.-(1)** For the purposes of the exercise of the functions and of the conduct of the investigations provided by this Law, there shall be appointed by the President, on the recommendation of the

The Commissioner for Administration.



Council of Ministers and with the prior consent of the majority of the House of Representatives, a citizen of the Republic of at least thirty five years of age, with a high level of education and experience and with the highest integrity, as Commissioner for Administration.

(2) The appointment of the Commissioner shall be for a term of six years.

(3) The Commissioner may not hold any other post or office in the Republic or engage in any other occupation on payment.

(4) The Commissioner, before assuming his duties, shall make an affirmation before the President and in the presence of the President of the House of Representatives that he will carry out his duties faithfully.

(5) The Commissioner may, during his term of office, submit his resignation in writing to the President.

(6) The Commissioner shall retire at the end of the month in which he attains the age of sixty eight.

(7) During his term of office, the Commissioner may not be dismissed or withdraw from office, except for the same reasons and in the same way that judges of the Supreme Court may be dismissed or withdraw from office.

(8) In addition to the functions, duties and powers conferred upon him under this Law, the Commissioner may exercise any functions, duties and powers especially assigned to him by any law in force for the time being, in matters of equality between men and women, and equality and enjoyment of human rights and freedoms irrespective of race, ethnic origin, community, language, colour, religion, political or other beliefs, special needs, age and sexual orientation.

2 of 36 (I) of  
2004.

(9) For the purposes of the exercise of the functions, duties, and powers assigned to the Commissioner by virtue of any law in force for the time being, as prescribed by subsection (8), the Commissioner shall act as prescribed by and in accordance with the provisions of the said law, and in the exercise of the work assigned to him by virtue thereof, he shall have the Office and staff referred to in subsection (1) of section 4 of this Law, or and any additional staff, of officers who shall have such qualifications and shall serve under such terms, as shall be prescribed.

2 of 36 (I) of  
2004.

4.-(1) In the exercise of his duties, the Commissioner shall have an Office which will be staffed by officers with such qualifications and such terms of service as shall be prescribed.

Staff of Office.

(2) The staff of the Commissioner's Office are public servants and shall be appointed in accordance with the Public Service Law in force for the time being.

(3) The Commissioner shall have the power, provided that the principle of hierarchy is adhered to, to authorise in writing any officer of his Office to exercise on his behalf such of his powers and under such conditions, exceptions and reservations as he shall specify in the authorisation:

Provided that, the Commissioner shall have no power to delegate his right to submit any report provided by this Law.

**5.-(1)** Subject to the provisions of this Law and without prejudice to the provisions of any other law, the Commissioner shall have the power to:

Functions  
of Commissioner.

- (a) investigate complaints against any service or officer exercising an executive or administrative function that an action of such service or officer violates human rights or was taken in violation of the law or the rules of proper administration and correct behaviour towards the administered, provided that a person is directly and personally affected by such action. The complaint is submitted within twelve months since the complainant

2 of 98(l) of 1994.

3(a) of 1(l) of  
2000.

became aware of the act or omission complained of;

(b) investigate, upon order by the Council of Ministers, any matter which concerns the functioning of any service, in order to ascertain whether it functions efficiently and in accordance with the laws and the principles of proper administration;

(c) investigates ex proprio motu matters of general interest. 3 (b) of 1(l) of 2000.

(2) The following do not fall within the functions of the Commissioner -

(a) any action certified by the competent Minister as concerning the relations of the Republic with any other state or international organization or the defence, security or foreign policy of the Republic;

(b) any action in relation to which proceedings are pending before a Court of Law or the examination of a hierarchical recourse before a competent administrative authority in accordance with the provisions of any Law.

(3) The Commissioner shall decide at his own discretion and subject to the provisions of this Law, whether to initiate or to continue or discontinue an

investigation in relation to a complaint submitted in accordance with paragraph (a) of subsection (1).

6.-(1) The Commissioner shall submit every year to the President a report about the exercise of his functions which are referred to in this Law with comments and suggestions. A copy of the report shall be sent to the Council of Ministers and the House of Representatives. The report submitted under this subsection shall be published.

Reports.  
3 of 98 (I)  
of 1994.

(2) The Commissioner shall draw up a report about each specific case examined by him in which the complaint was found to be justified or a recommendation, comments, or suggestions were made.

4 of 1(I) of 2000.

(3) When the examination of a case requires a lengthy period of time, the Commissioner may submit an interim report, which shall include suggestions about the remedial measures which, in his judgment, are necessary until the final completion of the investigation and the submission of his final report.

(4) In the cases where an investigation has been carried out in accordance with paragraph (b) of subsection (1) of section 5, the report drawn up in accordance with subsection (2) of this section shall be submitted to the Council of Ministers and a copy thereof shall be sent to the House of Representatives.

(5) In the cases where an investigation has taken place under paragraph (a) of subsection (1) of section 5, the report drawn up under subsection (2) of this section shall be submitted to the competent authority and a copy thereof shall be sent to every interested person.

(6) Any comments, views or observations of the competent service shall be mentioned in every report submitted in relation to an investigation which has been carried out under paragraph (a) of subsection (1) of section 5.

(7) Where after the completion of an investigation carried out under paragraph (a) of subsection (1) of section 5, the Commissioner concludes that harm or injustice has been done to the interested person, he shall include in his report a suggestion or recommendation to the competent authority for the redress of the harm or injustice, and may at his discretion prescribe the time within which the said harm or injustice must be redressed.

(8) Where a suggestion or recommendation of the Commissioner has not been applied by the competent authority, the Commissioner may submit to the Council of Ministers and the House of Representatives a special report making reference to this fact.

(9) Notwithstanding any provision of this Law, where after the completion of the investigation carried out under paragraph (a) of subsection (1) of section 5, the Commissioner concludes that the action against which the complaint has been made violates the human rights of the interested person and may constitute a criminal offence, a copy of the report submitted to the competent authority under subsection (5) of this section shall be sent to the Council of Ministers, the House of Representatives and the Attorney - General of the Republic.

(10) Every month the Commissioner shall submit to the Council of Ministers and the House of Representatives a memorandum in summary form referring to each report submitted in relation to an investigation which has taken place under paragraph (a) of subsection (1) of section 5. The text of any report which, in the Commissioner's, judgment, concerns an important case, shall be attached to the memorandum.

7. The Commissioner, in the exercise of his duties, shall communicate directly with the President, the Ministers, the Independent Officers of the Republic, and the Presidents and members of the Boards of Directors or Committees of public corporations or other public organisations.

Right of  
Commissioner to  
communicate.

8.-(1) Where the Commissioner conducts an investigation under this Law, he shall afford to the

Obligation of  
services of the

competent service or to any officer or any other person who is alleged to have taken or authorized the action complained of, the opportunity to comment on any allegation relating to this action. Republic and procedure.

(2) If at any stage of the investigation, the Commissioner decides that there is sufficient evidence to justify the submission by him of a report or recommendation which may have an adverse effect on any service or officer or any other person, the Commissioner shall afford to them the opportunity to be heard.

(3) If at any stage of the investigation or after its completion, the Commissioner decides that a criminal or disciplinary offence may have been committed by any officer, he shall refer the matter to the Attorney-General of the Republic or to the competent authority, as the case may be, so that the appropriate measures may be taken.

(4) The investigations conducted by the Commissioner under this Law shall not be open to the public.

(5) Subject to the provisions of this Law, the procedure for conducting an investigation shall be such as the Commissioner considers appropriate in the circumstances of the case and, without prejudice to the generality of this provision, the Commissioner shall, subject to the provisions of this



Law, have the power to receive information from such persons and in such manner as he thinks fit, and may determine whether any person may be represented, by an advocate or otherwise, in the investigation.

(6) The investigation of a complaint under the provisions of this Law shall not affect any action taken by the competent service or any power or duty it has to investigate further any matter which constitutes the subject of the investigation.

(7) Subject to the provisions of this Law, all services, if so requested by the Commissioner, shall offer every assistance necessary to the Commissioner in the execution of his duties.

**9.**-(1) Subject to the provisions of this Law and Evidence. notwithstanding the provisions of any other law, no service or officer is allowed to invoke the duty of confidentiality during an investigation conducted by the Commissioner, unless the information or answer to a question or the document or part of a document required concerns the relations of the Republic with any other state or international organisation, or the defence, security or foreign policy of the Republic, or which the Secretariat of the Council of Ministers certifies as concerning the procedure, consultations or decisions of the Council of Ministers or any Ministerial or other Committee appointed by the Council of Ministers.

(2) Notwithstanding the provisions of subsection (1), a Minister may give written notice to the Commissioner that, in his opinion, the disclosure of a specific document or piece of information would be detrimental to the defence or security of the Republic or to the public interest. In such a case the Commissioner shall not disclose to any person the particular document or piece of information.

(3) During an investigation, conducted in accordance with this Law and subject to the provisions thereof, the Commissioner shall have the power to call any officer or any other person to give evidence or to furnish any information or to produce any documents which the Commissioner considers relevant to the investigation; and such an officer or such a person shall be obliged to appear before the Commissioner at the time specified by the Commissioner.

(4) Unless otherwise provided in this Law, no person shall be compelled, for the purposes of an investigation under this Law, to give information or to answer a question or to produce a document which he would not be compelled to give, answer or produce in proceedings before any Court.

(5) No evidence or answer to a question or statement given or made by any officer or other person during an investigation conducted by the Commissioner shall be admissible as evidence

against any person before any Court or in any other investigation or proceedings.

**10.** The Commissioner may order the payment to any person appearing before him in order to testify or provide information or produce documents:

Payment of expenses or allowance.

(a) of travel and subsistence expenses which he may have incurred; and

(b) of allowance by way of compensation for the compulsory rest from work.

**11.** Any person who-

Offences.

(a) without lawful excuse fails to provide information relevant to an investigation conducted by the Commissioner;

(b) without lawful excuse refuses to appear before the Commissioner or to produce any particulars required by the Commissioner, or willingly obstructs the provision thereof;

(c) provides any information or particulars knowing them to be untrue or which he has adequate reason to believe that they are untrue;

(d) without lawful excuse obstructs in any way an investigation conducted by the Commissioner;

(e) insults, obstructs or harasses the Commissioner or any person involved in an investigation;

(f) refuses to employ any person, dismisses or threatens to dismiss him from his post, influences or threatens to influence him, intimidates or compels him or imposes a fine or other punishment on him for the reason that this person:

(i) has submitted or intends to submit any complaint to the Commissioner;

(ii) has provided or presented or intends to provide or present any information or documents before the Commissioner;

(iii) has testified or intends to testify before the Commissioner,

is guilty of an offence and is liable to imprisonment not exceeding six months or to a fine not exceeding three hundred pounds or to both such imprisonment and fine.

**12.-(1)** No legal proceedings may be brought against the Commissioner in relation to any act done by him or any opinion expressed by him or report submitted by him in the exercise of his functions,

Protection of  
Commissioner.

provided that he has exercised his functions and powers under this Law in good faith and within their limits.

(2) The Commissioner or any member of the staff of his Office may not be called to testify before a Court or in any proceedings of a legal nature in respect of any matter that has come to his knowledge in the exercise of his duties.

**13.** Subject to the provisions of this Law, the Commissioner and every member of his staff shall treat as confidential every matter, document or information obtained by him in the performance of his duties, as well as every report submitted under this Law, and shall not disclose or transmit any such matter, document or information except for the purposes of an investigation to be conducted or report to be submitted in accordance with this Law.

Duty of confidentiality.

**14.-(1)** The Commissioner shall receive remuneration equal to that of the Auditor-General and shall have the same benefits as him.

Salary and bonus on retirement.  
5 of 1(l) of 2000.

(2) The Commissioner, upon retirement, shall be entitled to receive a pension and bonus estimated on the same basis as those received by the President of the Public Service Commission.

**15.-(1)** The Council of Ministers may make Regulations to be published in the Official Gazette of

Regulations.

the Republic, for the better carrying into effect of the provisions of this Law, and in particular in order:

(a) to prescribe any matter which under the provisions of this Law is required or may be prescribed;

(b) to guide the Commissioner in the performance of his duties.

(2) Regulations made under this Law shall be laid before the House of Representatives. If within sixty days of such laying the House of Representatives does not by resolution amend or annul, in whole or in part, the Regulations so laid, they shall, on the expiration of the aforesaid period, be published in the Official Gazette of the Republic and shall come into force as from such publication. In the event of their amendment, in whole or in part, by the House of Representatives, such Regulations shall be published in the Official Gazette of the Republic as amended by the House of Representatives, and shall come into force as from their publication.

**16.** Until such time as the staff of the Commissioner's Office is appointed, the Office may be temporarily staffed through secondments of a number of public servants or other government employees.

Transitional provisions.

**17.-(1)** The provisions of this Law shall not affect Savings.  
the provisions of any other law, administrative act or rules of law providing for the right to institute proceedings before any Court or for a hierarchical recourse before any administrative authority or for the conduct of an investigation by a Commission of Inquiry or any other proceedings, and nothing in this Law shall limit or affect in any way such remedy, right or proceedings.

(2) The investigations conducted by the Commissioner shall not suspend any procedure related to the action under investigation or any time limit set for the institution of legal proceedings or the submission of a hierarchical resource.

**18.** The Commissioner for Administration Law, 1972, is hereby repealed. Repeal.  
107 of 1972.